CONSIDERATION OF 2019 THIRD QUARTER REPORT ON 21ST CENTURY POLICING

OBJECTIVE
The West Sacramento Police Department has implemented policies and protocols and has initiated additional programs and activities to fulfill directives and recommendations set forth through State and Federal initiatives. The purpose of this report is to provide a quarterly update and elicit City Council’s input regarding the current and future direction of these efforts.

RECOMMENDED ACTION
Staff respectfully recommends that the City Council receive the 2019 third quarter (Q3) report on 21st Century Policing, a City Council 2016 Strategic Plan high priority item, and provide appropriate feedback, if any.

BACKGROUND
The U.S. Department of Justice’s (DOJ) publication of the President’s Task Force on 21st Century Policing (May 2015) emphasizes the importance of building strong relationships between law enforcement and the communities they serve. The intent of this initiative is to promote transparency, accountability and community engagement in order to develop and maintain public trust. It endorses a series of measures, referred to as “pillars,” which outline recommendations for law enforcement agency practices. The Department values its relationship with the public and recognizes that a healthy community-police relationship is a cornerstone of effective public safety services.

On April 20, 2016, Department staff presented information regarding the President’s Task Force on 21st Century Policing and California Assembly Bill 953 (AB 953), known as the Racial and Identity Profiling Act of 2015 (RIPA). Per Council request, the Department has been providing quarterly reports on the City’s crime data and the statistical data and analysis associated with 21st Century Policing and RIPA requirements. These comprehensive reports have proven to be a beneficial mechanism for informing and soliciting input from Council and the community and directing attention and resources to issues identified during the reporting process.

ANALYSIS
The following overview of Department efforts reflects and exemplifies the desire to align with and exceed many of the recommendations of the 21st Century Policing report.

Pillar 1 - Building Trust and Legitimacy

Collecting and reporting the data associated with RIPA and overall Department activities will help the Department, City leadership and our community better assess the legitimacy of police activities. Although the State mandate demands that this information be reported to State DOJ, it is important that this information is available and actionable for the Department. To that end, the Department has been working on methods to capture, analyze and display RIPA and other public contact data as a means to evaluate the efficacy of policing efforts.

This report contains the currently accessible data required by RIPA and an overview of the current crime data for Q3. The Department continues to pursue enhanced methods of data capture and analysis to produce the most comprehensive reporting possible given the technological and analytical challenges associated with this endeavor.
RIPA Executive Summary

The Department calculates the racial demography of incidents that result in Field Interviews (FIs), Citations and Arrests within each racial category. The purpose is to watch for fluctuations across the categories such as an increase or decrease within a particular race.

It should be noted that influencing factors do exist within the West Sacramento community that can skew the data, particularly as it relates to data capture within the transient and transitory populations. These individuals do not register in the population census for the city, yet they may have police contact and are thus included in the incident totals. Additionally, there are times when the individual’s race cannot be determined by the officer. This can also skew the data. Police contact calculations can include multiple contacts with the same individual, which would drive up the count within the correlating racial category.

Field Interview Cards (FI’s) – When comparing the last four quarters, all demographic categories remained under a 5% fluctuation range quarter to quarter, with the exception of White which had a 7% fluctuation range. (See Attachment 3 for more detailed statistics).

Arrests – The American Indian, Asian and Other/Unknown categories remained relatively consistent over the last four quarters, but the Black and Hispanic categories both had a fluctuation of 6% and the White category had a 9% fluctuation. (See Attachment 3 for more detailed statistics).

Citations – All racial categories had minimal fluctuations with the exception of Hispanic and Other/Unknown, which experienced a 6% and 13% fluctuation respectively. (See Attachment 3 for more detailed statistics).

The Department also calculates the percentage breakdown across the three geographical “beats” within the city to watch for fluctuations within each area. The distribution of FIs, Arrests and Citations across the beats has remained consistent over the last four quarters in spite of variances in overall volume in each category.

RIPA Compliance Status

The previously identified RIPA application for the handheld devices, Hoplon, was cancelled by the vendor, so a new potential application, Survey 123, is now under consideration. It is hoped this application will allow for the customization the Department is seeking to collect all the required RIPA data. The workload of City I.T. staff has delayed the progress of this project, however, the development of the RIPA data interface remains a work in progress.

A substantial upgrade to the existing police records management system is anticipated during the next budget cycle wherein the collection of RIPA data should be further enabled. This will also be a substantial undertaking by City I.T. staff. In the interim, the Department continues to utilize the public contact forms to capture RIPA data and is researching other potentially viable technologies. Select Department staff will be attending a training in Spring 2020 regarding RIPA data capture, reporting, statewide assessment of tier 1 agencies and emerging solutions.

Crime Executive Summary

Total Crime Year to Date 2018 vs. 2019

Comparing 2019 year to date totals to the 2018 year to date totals, there has been a -15% decrease in Violent Crime (a difference of 25 incidents), an 11% increase in Property Crime (a difference of 117 incidents) and an 8% increase in the Part I crime total (a difference of 92 incidents).
Q3-19 and Year to Date 2019 Total Part I Crimes by Type

<table>
<thead>
<tr>
<th></th>
<th>Q3-19</th>
<th>YTD 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>Homicide</td>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>Rape</td>
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<td>13</td>
</tr>
<tr>
<td>Robbery</td>
<td>24</td>
<td>58</td>
</tr>
<tr>
<td>Aggravated Assault</td>
<td>32</td>
<td>71</td>
</tr>
<tr>
<td><strong>Violent Crime</strong></td>
<td><strong>63</strong></td>
<td><strong>143</strong></td>
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<tr>
<td>Burglary</td>
<td>57</td>
<td>161</td>
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<tr>
<td>Larceny Theft</td>
<td>345</td>
<td>840</td>
</tr>
<tr>
<td>Motor Vehicle Theft</td>
<td>54</td>
<td>151</td>
</tr>
<tr>
<td>Arson</td>
<td>4</td>
<td>16</td>
</tr>
<tr>
<td><strong>Property Crime</strong></td>
<td><strong>460</strong></td>
<td><strong>1168</strong></td>
</tr>
<tr>
<td><strong>Total Part I</strong></td>
<td><strong>523</strong></td>
<td><strong>1311</strong></td>
</tr>
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**Violent Crime**
In Q3-19, the city experienced 24 robberies, 8 of which resulted in arrests, translating to a 33% arrest rate for the quarter. Year to date, the city has experienced 58 robberies, 18 of which resulted in arrests, translating to a 31% arrest rate for the year thus far.

In Q3-19, there were 23 aggravated assaults, 14 of which resulted in arrests, equating to a 61% arrest rate. Year to date, there have been 71 aggravated assaults, 45 of which resulted in arrests, representing a 63% arrest rate.

The Department monitors fluctuations in the distribution of violent crime incidents across the three city beats. Consistently, Beats 1 and 2 have the highest number of violent crimes and Q3-19 was no exception.

**Property Crime**
The Q3-19 property crime total is higher than the previous two years, with a 33% increase compared to the Q3-18 total and a 75% increase compared to Q3-17.

The Department monitors fluctuations in the distribution of property crime (burglary, larceny and auto theft) incidents across the three city beats. Consistently, Beats 1 and 2 have the highest number of property crime and Q3-19 reflected that trend.

The Department utilizes the Compstat process to analyze data associated with calls for service, enforcement and investigative outcomes, special and other anticipated events and other factors to effect data-driven or intelligence-driven resource deployments. These deployments may address quality of life issues, violent or property crimes, or procedural issues. These can be reactive deployments to clusters or trends identified in data analysis or proactive or preventative deployments. As the result of discussions in weekly Department meetings, Compstat “tasks” can be created whereby specific actions are requested by members of the Department.

Through the Compstat process, four tasks involving property crime were directed towards vehicle related thefts and burglaries that were occurring at multiple locations. One Compstat task involved an extensive analysis of incidents occurring at a particularly problematic area for property crimes.

**Traffic Executive Summary**
In addition to crime activity, it is important to recognize traffic related statistics as they also affect the daily lives of those who travel throughout the city. Year to date 2019, as compared to 2018, there has been a slight increase in Property Damage Only (PDO) collisions (difference of 5 reports), a relatively small increase in collisions resulting in injuries (difference of 13 reports), three more DUI collisions and one more fatal collision (total of 4).
TRAFFIC COLLISIONS AND CITATIONS

<table>
<thead>
<tr>
<th></th>
<th>Q3-18</th>
<th>Q3-19</th>
<th>YTD 2018</th>
<th>YTD 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>Property Damage Only</td>
<td>117</td>
<td>139</td>
<td>389</td>
<td>394</td>
</tr>
<tr>
<td>Injury</td>
<td>56</td>
<td>54</td>
<td>137</td>
<td>150</td>
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<tr>
<td>Fatal</td>
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<td>1</td>
<td>3</td>
<td>4</td>
</tr>
<tr>
<td>DUI Collision</td>
<td>7</td>
<td>11</td>
<td>28</td>
<td>31</td>
</tr>
<tr>
<td>Collision Totals</td>
<td>183</td>
<td>205</td>
<td>557</td>
<td>579</td>
</tr>
<tr>
<td>DUI Arrests</td>
<td>16</td>
<td>36</td>
<td>58</td>
<td>84</td>
</tr>
<tr>
<td>Citations</td>
<td>677</td>
<td>1177</td>
<td>2536</td>
<td>4136</td>
</tr>
</tbody>
</table>

Because the number of collisions in Q3-19 increased over last year, Patrol activity related to traffic enforcement was enhanced. As a result, while DUI collisions increased by 10% year to date, there was also 31% more DUI arrests year to date (difference of 26 reports) and 63% more traffic citations year to date (difference of 1,600 citations).

During the third quarter of 2019, CompStat and citizen complaints identified two significant traffic issues which were addressed as a team effort through the Interdepartmental Traffic Coordination Team and other departments within the City. There were six additional tasks assigned through the Compstat process that were focused on traffic related enforcement throughout the city, including the annual Back to School saturation in August.

The Stillwater and Riverside Parkway area businesses experienced continued issues with speeding vehicles and parking related to the Amazon Warehouse in the area. The parking issues were addressed with initial enforcement as well as signage. This ongoing effort includes multiple City departments that are currently working with area businesses and Amazon to mitigate and resolve the issues.

Through the CompStat process, the Harbor Blvd Corridor was identified as an area with a significant increase in traffic collisions. An initial enforcement saturation was conducted targeting primary collision factors such as right of way violations and stop light violations. Through the enforcement process and subsequent analysis, the Department learned that the majority of the violators contacted during the saturation were nonresidents of West Sacramento. This was followed up with public education through a sign board and radar trailer as well as social media posts. Since then, there has been a decrease in collisions in the area. Because this area is adjacent to US 50, identified issues must be approached in partnership with Cal Trans. This will be addressed through the Interdepartmental Traffic Coordination Team.

Pillar 2 - Policy and Oversight

Commission on Accreditation for Law Enforcement Agencies (CALEA)
The Department is currently in the third year of a new four-year re-accreditation cycle and will undergo the second Compliance Services Member Review January 10th -18th, 2020. The Department’s Accreditation Manager was selected to serve as the Vice President for CALPAC, the California Police Accreditation Coalition. The CALPAC supports accreditation for law enforcement agencies throughout the state by providing and maintaining an informational network for agencies seeking or maintaining accreditation.

Risk Management
In Q3-19, the department completed a comprehensive review of its policies related to pending January 2020 legislation. Each policy was reviewed by subject matter experts and administrative staff. In addition to a yearly review of each of the major policies, all policies are regularly distributed to all personnel for their review and signature of acceptance. The Department’s entire policy is available online through the City’s webpage.

Pillar 3 - Technology and Social Media

The Department continues to promote the use of social media for community outreach and connection. Facebook, Twitter, Instagram and Nextdoor platforms are used to share community events such as Coffee with a Cop and community meetings, solicit community input and assistance through community surveys and missing persons posts, and to share what is happening in the City and Department. The Department also utilizes ZenCity to review the stories and posts that have generated the highest amount of public sentiment discourse to gauge the efficacy of our community outreach. A summary of the Q2 Zen City findings is included in Attachment 1.
The department received and responded to 387 West Sacramento Connect submittals. The concerns were regarding issues related to traffic and parking, homelessness and other suspicious circumstances.

**Pillar 4 - Community Policing and Crime Reduction**

**Community Outreach**
The Department hosted three Neighborhood Watch meetings, at which crime data was shared with the community and discussions regarding Department diversity and outreach efforts were facilitated. The Department also visited several school harvest festivals, and community festivals such as the Mediterranean Food Festival and the Holy Cross festival. The Department hosted one Coffee with a Cop event which provided an opportunity for the community to come out and get to know the officers working in their neighborhoods.

**Youth Outreach**
The Department played an integral role in the Yolo County Children’s Alliance Back to School Health Fair, assisting with donations, as well as entertainment and outreach during the event. The Department conducted the hands-on portion of the Police Youth Academy, providing opportunities for Cadets to participate in community events alongside sworn officers.

**Homelessness and Community Impacts**
The following Q3 data outlines the Department’s efforts to address homelessness and its impacts:

- Over 400 contacts were made with homeless individuals
- 235 intake appointments were conducted
- 38 people were permanently housed
- 175 were referred to County services
- 10 motel vouchers were distributed
- 6 individuals received placement in a homeless shelter
- 10 people were assisted with eviction prevention

The Police Department, in conjunction with Parks and Recreation, coordinated 156 illegal camp cleanups. There were 2 additional cleanup activities addressing issues in both public and open spaces resulting in the removal of 684 cubic yards of debris. The Downtown Streets Team volunteered 2,275 hours of assistance with cleanup, resulting in the removal of 30,250 gallons of trash. Additionally, the Team collected 374 hypodermic needles.

**West Capitol Avenue Active and Secure**
The Senior Lead Officer (SLO) assigned to the West Capitol Avenue Active and Secure led two enforcement operations along the corridor resulting in one felony arrest, seven misdemeanor arrests, five citations and seven field investigations. The SLO conducted homeless outreach and nuisance crime abatement and assisted in an investigation to locate a witness to a homicide on West Capitol Avenue. The SLO facilitated crime analysis regarding homicides associated with the West Capitol corridor, which showed that of the nine total homicides that occurred over the past five years, five incidents occurred on West Capitol Avenue, three were at West Capitol motels and one was within one block of West Capitol Avenue. The SLO also continued research into updating the municipal code motel standards to hold the owners accountable for excessive police calls for service.

The Motel Inspection Task Force, consisting of Code Enforcement, the Fire Department, the Police Department and the Homeless Outreach and Services Coordinator, inspected every motel in the City. Further follow-up, grading and summaries are in process and a complete report of findings will be compiled for future review.

**Pillar 5 - Training and Education**
The Department sent 29 personnel to outside training courses involving topics such as:

- Interview and Interrogation
- K9 Management
- Radar/Lidar
- Driving Under the Influence (DUI) Detection

The Department continued with its “in-house” Advanced Officer Training (AOT) curriculum. Topics for AOT included Defensive Tactics and Tactical Communication. The Department further developed its “in-house” AOT instructors and was able to send seven officers to a Crisis Intervention Training Instructor class.
Four SWAT team officers attended a Hostage Rescue course and five Detectives were sent to specialized courses including: Domestic Violence Investigations, Robbery Investigations, Narcotics, Homicide, and Advanced Computer Forensics.

**Administrative Overview**

**Personnel**
During Q3, one Police Recruit Officer, one Parking Enforcement Officer and two STEPS interns left the Department.

**Budget**
In Q3, the first quarter of the fiscal year, the Department utilized 17% of the annual allocation for Operations and Maintenance and 21% of the annual allocation for personnel costs.

**Environmental Considerations**
N/A

**Commission Recommendation**
N/A

**Strategic Plan Integration**
These efforts support the City’s vision of people feeling safe and secure and are consistent with the 2016 Strategic Plan goal related to 21st Century Policing. They also support the 2017 Strategic Plan Top Priority of “Law Enforcement and Youth Outreach” and the 2018 Strategic Plan Top Priorities “Community and Youth Outreach” and “Homelessness and Community Impacts.”

**Alternatives**
The City Council may direct staff to pursue additional or alternative methods of meeting the requirements and recommendations outlined by the RIPA and recommendations contained in the President’s Task Force on 21st Century Policing.

**Coordination and Review**
This report was prepared by Police Department staff.

**Budget/Cost Impact**
Because this is an information only item, there is no budget impact.

**ATTACHMENT(S)**
1. Zen City Report
2. Police Beat Map
3. Detailed Statistical Data