Proposed Spending Plan

On May 15, 2024, the City Council adopted Ordinance 24-7, to provide for a local transactions and use tax in the amount of one percent of the gross receipts of any retailer from the sale of all tangible personal property sold at retail in the City of West Sacramento. On November 5, 2024 this local transactions and use tax was approved by the requisite number of voters to become operative on April 1, 2025 via Measure O.

As this tax measure will bring in new revenue in the current fiscal year, and the revenue is intended to meet unmet operational needs to improve service to the community in several areas, including public safety, roads, and parks, a spending plan has been developed to guide implementation of Measure O and spending of funds as soon as they are received.
The ballot language for Measure O asked:

> *To rebuild roads and repair potholes, increase police and fire protection, recruit and retain public safety personnel, maintain parks and trails, address homelessness, and keep public spaces safe and clean, shall the City of West Sacramento measure enacting a one cent transactions and use tax (sales tax) providing approximately 20 million dollars annually for general government use, until ended by voters, with all funds locally controlled and subject to independent financial audits and public spending disclosures, be adopted?*

With those priorities in mind, staff were directed to submit all staffing, operational, and one-time needs for the next five years in order to plug existing operating gaps and to provide a high level of service to customers and residents. With finite capacity in the new Measure O fund, it was imperative to understand all the needs to ensure the operational gaps are addressed equitably and in a way that will provide the most benefit and be the most visible to residents.

The following pages will provide details as to the five-year budget proposals for each category of spending in the priority areas of roads, parks, and public safety to implement Measure O. This spending plan was initially presented to Council in February, at which time feedback was received.
The five-year Measure O spending plan initially included the implementation of a limited/pilot Park Ranger program to provide primary patrol and response responsibilities to a non-sworn group dedicated to this purpose to free up sworn staff time for higher priority calls. At the February meeting, the City Council was interested in understanding what the impacts of the proposed plan would be on residents, and more specifically, to be able to view data and take the temperature of the community about the impacts of the increased police officer staffing before programming all expected annual funds and implementing a Park Ranger program. As a result, the proposed budget presented today does not include the Park Ranger program. Instead, it proposes to maintain an ongoing revenue surplus of approximately $2 million to allow for Council to make decisions in the future about how best to program those funds to make the most progress toward the desired impact. As a result, the Park Ranger program costs are included as a page in this Attachment so Council may see what this program is estimated to cost, if implemented; however, no costs related to the Park Ranger program are proposed at this time, with the exception of $75,000 in one-time funds to hire a consultant to build out what the program might look like and identify the expected costs and impacts of implementing such a program.

The following table shows the total expenses proposed for the Measure O Fund over the next five years.

Table 1: Measure O 5-Year Spending Plan

MEASURE O 5-YEAR EXPENSES	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029	NOTES
ONGOING EXPENSES	$ 527,374	$ 9,806,603	$ 12,680,606	$ 14,306,647	$ 15,528,439	25% salary savings assumed in 2025-26
ONE-TIME EXPENSES	$ 4,693,900	$ 1,471,470	$ -	$ -	$ -	
CIP EXPENSES	$ 12,171,813	$ 10,000,000	$ -	$ -	$ -	
COST ALLOCATION ESTIMATE	$ 500,000	$ 2,500,000	$ 3,000,000	$ 3,000,000	$ 3,000,000	
TOTAL	**$ 17,893,087**	**$ 23,778,073**	**$ 15,680,606**	**$ 17,306,647**	**$ 18,528,439**	

The Measure O spending plan includes annual ongoing expenses growing to $15.5 million by FY 2028/29 to fund 48 positions, including the nine (9) new firefighter positions recently added to reinstate Engine 45 (once SAFER grant expires), and the annual operating costs of implementing the proposed programs, including a dedicated Road Response Crew.

One-time expenses of $28.3 million are proposed in the first two fiscal years to implement $22.2 million in infrastructure projects and to fund the purchase/implementation of $6.2 million in vehicles, equipment, and one-time operational projects.

Capital Improvement Program (CIP)

Total Measure O funds of $22,171,813 are proposed for CIP projects over the next two fiscal years, including $9.4 million in road projects, $7.6 million in Parks & Trails projects, and $5.2 million in public safety facility projects.

Table 2: Measure O 5-Year Total Spending by Category

Category	FY 2024/25	FY 2025/26
Roads	$ 4,435,188	$ 5,000,000
Parks & Trails	$ 2,561,625	$ 5,000,000
Facilities	$ 5,175,000	$ -
Total CIP	**$ 12,171,813**	**$ 10,000,000**

Road projects include $2 million toward the pavement preservation program, $6.9 million toward the pavement rehabilitation/reconstruction program, and a $500,000 contribution to the Emergency Vehicle Preemption System project which prioritizes public safety/emergency medical active response vehicles at traffic signals to allow for improved response times.

Parks & Trails projects include $5 million for various improvements at all parks, which may include replacing/upgrading turf, playground equipment and furniture and fixtures, $2.2 million for security improvements at the Broderick Boat Ramp, and $379,500 toward replacement of irrigation systems at parks.

Facility projects include several improvements at fire stations, planning and design funding for a new police station, tenant improvements for the park operations maintenance team at the old corporation yard, a reconstructed fire training tower, and funding to advance the public safety technology ecosystem project for a total of $5.2 million in facility projects.

Table 3 on the following page shows the proposed projects under each category of funding for the 5-year Capital Improvement Program (CIP).

Table 3: Measure O Proposed 5-Year Capital Improvement Program (CIP)

CAPITAL IMPROVEMENT PROGRAM	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029	NOTES
TOTAL	**$ 12,171,813**	**$ 10,000,000**	**$ -**	**$ -**	**$ -**	

Roads	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029	NOTES
Pavement Preservation Project (Central City)	$ 2,000,000	$ -	$ -	$ -	$ -	CIP-1306 Enhanced road maintenance
Pavement Rehabilitation/Reconstruction Program	$ 1,935,188	$ 5,000,000	$ -	$ -	$ -	CIP-1307 Enhanced road maintenance
Emergency Vehicle Preemption System	$ 500,000	$ -	$ -	$ -	$ -	CIP-12026 Enhanced fire protection
SUB-TOTAL	**$ 4,435,188**	**$ 5,000,000**	**$ -**	**$ -**	**$ -**	

Parks & Trails	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029	NOTES
Park Equipment & Turf Replacement (All Parks)	$ -	$ 5,000,000	$ -	$ -	$ -	Enhanced parks & trails maintenance
Park Irrigation Replacement	$ 379,500	$ -	$ -	$ -	$ -	CIP-01298 Enhanced parks & trails maintenance
Broderick Boat Ramp Security Improvements	$ 2,182,125	$ -	$ -	$ -	$ -	CIP-01297 Safe & clean open spaces
SUB-TOTAL	**$ 2,561,625**	**$ 5,000,000**	**$ -**	**$ -**	**$ -**	

Facilities	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029	NOTES
Fire Training Tower Improvements	$ 2,500,000	$ -	$ -	$ -	$ -	CIP-51043 Enhanced fire protection
Public Safety Technology Ecosystem Program	$ 870,000	$ -	$ -	$ -	$ -	CIP-54025 Increased police patrol
1951 South River Road Tenant Improvements	$ 605,000	$ -	$ -	$ -	$ -	CIP-1299 Enhanced parks & trails maintenance
Police Station HVAC Unit Replacement	$ 250,000	$ -	$ -	$ -	$ -	CIP-01324 Increased police patrol
Station 45 HVAC Unit Replacement	$ 155,000	$ -	$ -	$ -	$ -	CIP-01323 Enhanced fire protection
Station 45 Upstairs Flooring	$ 250,000	$ -	$ -	$ -	$ -	CIP-01303 Enhanced fire protection
Fire Stations PPE Extractors	$ 175,000	$ -	$ -	$ -	$ -	CIP-01302 Enhanced fire protection
Station 45 Conference Room Upgrades	$ 155,000	$ -	$ -	$ -	$ -	CIP-01321 Enhanced fire protection
Station 43 Painting	$ 115,000	$ -	$ -	$ -	$ -	CIP-01322 Enhanced fire protection
Station 45 Decon Washer	$ 100,000	$ -	$ -	$ -	$ -	CIP-01311 Enhanced fire protection
SUB-TOTAL	**$ 5,175,000**	**$ -**	**$ -**	**$ -**	**$ -**	

Operations & Maintenance

The Measure O fund anticipates approximately $5.1 million in sales tax revenues to be accrued to the current fiscal year for taxable retail sales between April 1 and June 30. These revenues are assumed to be available for programming within the midyear budget. Additionally, one-time revenues expected from A's baseball are estimated at $240,000 annually for the next 3 years and are included in the available capacity to fund one-time projects. Annual Measure O revenues are projected to begin at around $21 million in FY 2025/26 and grow at a rate of 3% annually.

Ongoing expenses proposed in FY 2024/25 total $527,374 and primarily include staffing costs for the month of June for 25 new positions proposed to be recruited as soon as possible. An additional 14 positions are proposed to be added to the Authorized Position List effective July 1, 2025 to allow for recruitments to begin to fill the positions as soon as possible after July 1st. Appropriations for those positions will be requested as part of the biennial budget in June, and are summarized in the explanations for each funding category later in this report, along with more information on the positions and how they will serve to further the priorities of Measure O.

Table 4: 39 New Positions are Proposed to be Funded by Measure O by July 1, 2025, 48 Positions Total

NEW POSITIONS	FY 2024/25	FY 2025/26	FY 2027/28	Total
Public Safety	8	11	9	28
Public Works Operations & Maintenance	10	0		10
Parks & Recreation	3	7		10
TOTAL	**21**	**18**	**9**	**48**

One-time requests total $4,693,900 for FY 2024/25 and $1,471,470 for FY 2025/26. These requests primarily include vehicles and equipment for police, fire, and parks operations, and a one-time overtime appropriation to cover backfill for the Drill Instructor for the 9 new Firefighters currently in the Academy. For FY 2024/25, available revenues total $5,331,688 to fund proposed expenses of $5,221,274, leaving a surplus of $110,414.

Table 5: Measure O Anticipated Revenues and Proposed Expenses, Ending Fund Balance is $110,414

Measure O Fund	FY 2024/25 Proposed
Revenues	$ 5,331,688
Expenses	$ 5,221,274
Net Surplus/Deficit	**$ 110,414**

The above summary does not include cost allocation expense, which is expected to be more significant for the Measure O fund than the other tax measure funds given the size of expected annual revenues for a one cent measure as compared to a quarter cent measure, and due to the number of positions proposed to be funded with Measure O. For FY 2024/25, cost allocation is roughly estimated at $500,000. Going forward, however, the placeholder estimate for cost allocation is $3 million annually.

Table 6: 5-Year Revenue and Expense (Proposed) Summary

MEASURE O 5-YEAR REVENUES AND EXPENSES	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029
MEASURE O REVENUE	$ 5,100,688	$ 21,014,835	$ 21,645,280	$ 22,294,638	$ 22,963,477
ONE-TIME REVENUES (BASEBALL)	$ 231,000	$ 462,000	$ 462,000	$ 231,000	$ -
TOTAL REVENUE	**$ 5,331,688**	**$ 21,476,835**	**$ 22,107,280**	**$ 22,525,638**	**$ 22,963,477**
ONGOING EXPENSES	$ 527,374	$ 9,806,603	$ 12,680,606	$ 14,306,647	$ 15,528,439
ONE-TIME EXPENSES	$ 4,693,900	$ 1,471,470	$ -	$ -	$ -
COST ALLOCATION ESTIMATE	$ 500,000	$ 2,500,000	$ 3,000,000	$ 3,000,000	$ 3,000,000
TOTAL EXPENSES	**$ 5,721,274**	**$ 13,778,073**	**$ 15,680,606**	**$ 17,306,647**	**$ 18,528,439**
SURPLUS/(DEFICIT)	**$ (389,586)**	**$ 7,698,761**	**$ 6,426,674**	**$ 5,218,991**	**$ 4,435,038**
CIP EXPENSES	$ 12,171,813	$ 10,000,000	$ -	$ -	$ -
SURPLUS/(DEFICIT)	**$ (12,561,399)**	**$ (2,301,239)**	**$ 6,426,674**	**$ 5,218,991**	**$ 4,435,038**

As the table above shows, the Measure O revenues are sufficient to cover the operating needs and cost allocation estimates (with a slight deficit projected the first year); however, the slow trickle of funds does not allow for immediate visible progress to be made toward both filling significant operational gaps in the City's primary operating departments and implementing necessary improvements to the City's priority roadways or most used parks.

In order to fund these necessary and priority projects, as well as to make visible progress in the areas where residents and Council want to see it most, a loan of $15 million from the Measure V fund is proposed with a repayment term of ten years. This loan of funds reserved for future use will enable several projects to be implemented now, rather than waiting for funds to be collected over time. An internal borrowing is both simpler and more cost effective than issuing bonds or otherwise seeking private (bank) financing.

The loan is proposed to be structured in accordance with the City's standing practice on interfund loans: 1) The loan will be repaid at the Local Agency Investment Fund (LAIF) rate (the rate that would have been earned had the funds remained in the bank) to ensure Measure V is made whole, 2) the loan will have a defined repayment term. In this case, staff is proposing a ten-year term. The annual repayment amount is expected to be approximately $1.85 million for ten years beginning in FY 2026/27.

The following pages provide a more detailed look at the proposed Measure O expenses by category: public safety, parks & trails, and roads.

Public Safety (Police and Fire)
Proposals for the police department total approximately $4.3 million annually in ongoing expenses, primarily for new positions, and $2.3 million in one-time expenses in the first two years.

Table 7: Police Spending Plan

POLICE	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029
TOTAL	**$ 1,030,149**	**$ 5,403,317**	**$ 4,049,802**	**$ 4,171,296**	**$ 4,296,435**

The request for the Police Department includes 17 new positions (12 police officers, 1 sergeant, 2 Mental Health Clinicians, a Records and Property Manager, and a Program Technician in the Community Outreach and Support Division. Five Police Officers, the Program Technician, and the Records and Property Manager are proposed to be added immediately, and the remaining positions will be budgeted effective July 1, 2025.

Table 8: Police Proposed Positions and Operations Costs

Personnel	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Police Officer (12 Positions)	12	$ 198,488	$ 2,858,221	$ 2,943,968	$ 3,032,287	$ 3,123,256
Police Sergeant	1	$ -	$ 284,183	$ 292,708	$ 301,490	$ 310,534
Mental Health Clinician (Crisis Now)	2	$ -	$ 350,000	$ 360,500	$ 371,315	$ 382,454
Records and Property Manager	1	$ 16,869	$ 202,432	$ 208,505	$ 214,760	$ 221,203
Program Technician	1	$ 11,793	$ 141,510	$ 145,756	$ 150,128	$ 154,632
SUB-TOTAL	**17**	**$ 227,149**	**$ 3,836,347**	**$ 3,951,437**	**$ 4,069,980**	**$ 4,192,080**
Operations	**#**	**2024-2025**	**2025-2026**	**2026-2027**	**2027-2028**	**2028-2029**
Uniform, Equipment, & Supplies	-	$ -	$ 95,500.00	$ 98,365.00	$ 101,315.95	$ 104,355.43
SUB-TOTAL	**-**	**$ -**	**$ 95,500**	**$ 98,365**	**$ 101,316**	**$ 104,355**

One-time appropriations requested for the police department include vehicles and start-up costs for the new positions, replacement of the Bearcat armored vehicle, and an increase to the buy fund for the Special Investigations unit.

Table 9: Police One-Time Costs

One-Time	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Vehicles for Added PO Positions (8)	-	$ -	$ 1,026,470	$ -	$ -	$ -
Startup Costs for 5 Police Officers	-	$ 240,000	$ -	$ -	$ -	$ -
Bearcat Armored Vehicle Replacement	-	$ 488,000	$ -	$ -	$ -	$ -
Vehicle for Special Investigations Unit	-	$ -	$ 120,000	$ -	$ -	$ -
Motorcycles for Traffic Unit	-	$ -	$ 120,000	$ -	$ -	$ -
Vehicle for Traffic/Special Events Sgt	-	$ -	$ 120,000	$ -	$ -	$ -
Vehicle for Police Investigations Unit	-	$ -	$ 60,000	$ -	$ -	$ -
Special Invest. Unit Buy Fund Increase	-	$ 50,000	$ -	$ -	$ -	$ -
Startup Costs for Program Tech Position	-	$ 25,000	$ -	$ -	$ -	$ -
Equipment for Mental Health Clinicians	-	$ -	$ 25,000	$ -	$ -	$ -
SUB-TOTAL	**-**	**$ 803,000**	**$ 1,471,470**	**$ -**	**$ -**	**$ -**

Proposals for the fire department total approximately $3.1 million annually in ongoing expenses and $2.8 million in one-time expenses.

Table 10: Fire Spending Plan

FIRE DEPARTMENT	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029
TOTAL	**$ 2,922,381**	**$ 1,217,419**	**$ 1,230,362**	**$ 2,128,950**	**$ 3,116,466**

Eleven (11) positions are proposed for the Fire Department, including the 9 firefighters added in November enabled by award of the SAFER (Staffing for Adequate Fire Emergency Response) grant and the successful passage of Measure O. These positions will be funded by the SAFER grant through December 2027 and are anticipated to be funded by Measure O beginning in January 2028.

Staff is also relying on formation of a Fire Services Community Facilities District (CFD) for the planned Southport developments. Once that CFD is formed and has sufficient revenues, it will take over funding these positions which will free up approximately $1.9 million of Measure O funds annually.

Additionally, an Administrative Analyst is proposed to be added now who would report to the Deputy Chief and oversee critical programs including monthly reporting, daily staffing oversight, data analysis, implementation of technology systems, procurement & contracting, among other higher level administrative tasks. A Fire Mechanic is proposed for FY 2025/26 to coordinate, schedule, oversee, and track all DOT-mandated as well as routine and emergency repairs to FD apparatus. Furthermore, this position would troubleshoot, track, and conduct minor service and repairs in-house, likely offsetting the overall cost of this position by yielding considerable cost savings over the current practice of sending apparatus to the shop for all repairs.

Table 10: Fire Proposed Positions and Operations Costs

Personnel	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Firefighter (9 Positions)	9	$ -	$ -	$ -	$ 885,258	$ 1,859,043
Admintrative Analyst I/II	1	$ 45,981	$ 189,440	$ 195,123	$ 200,977	$ 207,006
Fire Mechanic	1	$ -	$ 147,588	$ 152,016	$ 156,576	$ 161,273
SUB-TOTAL	**11**	**$ 45,981**	**$ 337,028**	**$ 347,139**	**$ 1,242,811**	**$ 2,227,323**
Operations	**#**	**2024-2025**	**2025-2026**	**2026-2027**	**2027-2028**	**2028-2029**
Ongoing costs for Analyst & Fire Mechanic	-	$ -	$ 9,661	$ 9,951	$ 10,249	$ 10,557
Vehicle Maintenance (Budget Increase)	-	$ -	$ 350,000	$ 350,000	$ 350,000	$ 350,000
Training (Budget Increase)	-	$ -	$ 200,000	$ 200,000	$ 200,000	$ 200,000
Image Trend (Incident Reporting) Subscription	-	$ 80,000	$ 68,250	$ 70,298	$ 72,406	$ 74,579
PT Services/Exercise Equipment Maintenance	-	$ -	$ 45,000	$ 45,000	$ 45,000	$ 45,000
On-Call Helicopter/Bulldozer Services	-	$ -	$ 20,000	$ 20,000	$ 20,000	$ 20,000
Personal Protective Equipment (Budget Increase)	-	$ -	$ 20,000	$ 20,000	$ 20,000	$ 20,000
Tablet Command Subscription	-	$ 16,000	$ 16,480	$ 16,974	$ 17,484	$ 18,008
Health & Wellness (Budget Increase)	-	$ -	$ 11,000	$ 11,000	$ 11,000	$ 11,000
Engine 45 Purchase/Finance (Type 1 Pumper)	-	$ -	$ 130,000	$ 130,000	$ 130,000	$ 130,000
Training Consortium (Budget Increase)	-	$ -	$ 10,000	$ 10,000	$ 10,000	$ 10,000
SUB-TOTAL	**-**	**$ 96,000**	**$ 880,391**	**$ 883,223**	**$ 886,139**	**$ 889,144**

One-time appropriations requested for the fire department include overtime to backfill for the academy drill instructor January – June, vehicles and start-up costs for the new positions, replacement of several rigs, vehicles, boats, utility vehicles, exercise equipment, PPE, and other firefighting equipment and supplies.

Table 11: Fire One-Time Costs

One-Time	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Fire Operations Overtime	-	$ 1,015,000	$ -	$ -	$ -	$ -
Brush Rig 43 Repacement	-	$ 400,000	$ -	$ -	$ -	$ -
Exercise Equipment Replacement (All Stations)	-	$ 250,000	$ -	$ -	$ -	$ -
Boat 41 Replacement	-	$ 200,000	$ -	$ -	$ -	$ -
SCBA RIC/UAC Upgrade	-	$ 120,000	$ -	$ -	$ -	$ -
Fire Mechanic Vehicle	-	$ 100,000	$ -	$ -	$ -	$ -
Startup Costs for Admin Analyst & Fire Mechanic	-	$ 10,400	$ -	$ -	$ -	$ -
Admin Battalion Chief Vehicle Replacement	-	$ 100,000	$ -	$ -	$ -	$ -
Admin Captain Vehicle Replacement	-	$ 100,000	$ -	$ -	$ -	$ -
Fire Marshal Vehicle Replacement	-	$ 100,000	$ -	$ -	$ -	$ -
Utility Vehicle 43 Replacement	-	$ 100,000	$ -	$ -	$ -	$ -
Utility Vehicle 41 Replacement	-	$ 100,000	$ -	$ -	$ -	$ -
Fire Shelters Replacement	-	$ 45,000	$ -	$ -	$ -	$ -
Sufficient Cache of Spare SCBA Bottles	-	$ 40,000	$ -	$ -	$ -	$ -
Station 41 Spare Hose Rack	-	$ 30,000	$ -	$ -	$ -	$ -
Equipment for Current Engine 45	-	$ 30,000	$ -	$ -	$ -	$ -
Dry Suits Replacement	-	$ 20,000	$ -	$ -	$ -	$ -
Suctions & Flats Replacement	-	$ 20,000	$ -	$ -	$ -	$ -
SUB-TOTAL	-	**$ 2,780,400**	**$ -**	**$ -**	**$ -**	**$ -**

Roads

Proposals for the public works O&M department total approximately $3.4 million annually in ongoing expenses to fund a dedicated road response crew.

Table 12: Roads Spending Plan

PUBLIC WORKS OPERATIONS & MAINTENANCE	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029
TOTAL	**$ 121,417**	**$ 3,188,561**	**$ 3,248,218**	**$ 3,309,664**	**$ 3,372,954**

Ten new positions are proposed, including 6 Road Maintenance Workers, 3 Chief Road Maintenance Workers, and a Road Maintenance Supervisor.

Table 13: Road Maintenance Positions and Operations Costs

Personnel	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Maintenance Worker/Senior (Road Response Crew)	6	$ 67,500	$ 810,000	$ 834,300	$ 859,329	$ 885,109
Chief Maintenance Worker (Road Response Crew)	3	$ 36,750	$ 441,000	$ 454,230	$ 467,857	$ 481,893
Road Maintenance Supervisor	1	$ 17,167	$ 206,000	$ 212,180	$ 218,545	$ 225,102
SUB-TOTAL	**10**	**$ 121,417**	**$ 1,457,000**	**$ 1,500,710**	**$ 1,545,731**	**$ 1,592,103**
Operations	**#**	**2024-2025**	**2025-2026**	**2026-2027**	**2027-2028**	**2028-2029**
Road Response Crew Vehicles/Equipment Lease/Purchase/Finance	-	$ -	$ 1,200,000	$ 1,200,000	$ 1,200,000	$ 1,200,000
Operations Costs for Road Response Crew	-	$ -	$ 531,561	$ 547,508	$ 563,933	$ 580,851
SUB-TOTAL	-	**$ -**	**$ 1,731,561**	**$ 1,747,508**	**$ 1,763,933**	**$ 1,780,851**

Parks & Trails

Proposals for the parks & trails category total approximately $2.2 million annually in ongoing expenses and $1.1 million in one-time expenses.

Table 14: Parks & Trails Spending Plan

PARKS & RECREATION	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029
TOTAL	**$ 1,147,328**	**$ 2,090,259**	**$ 2,152,224**	**$ 2,196,736**	**$ 2,242,583**

The request for the Parks Department includes 10 new positions with a Park Facilities Maintenance Supervisor, one Chief Parks and Grounds Worker (Homeless Cleanup) and one Groundskeeper (Homeless Cleanup) proposed to be added immediately, and the remaining positions will be budgeted effective July 1, 2025.

Table 15: Parks & Trails Proposed Positions and Operations Costs

Personnel	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Parks Planning and Development Manager	1	$ -	$ 220,330	$ 226,940	$ 233,748	$ 240,761
Parks Facilities Maintenance Supervisor	1	$ 17,167	$ 206,000	$ 212,180	$ 218,545	$ 225,102
Chief Parks & Grounds Worker	2	$ 11,327	$ 280,015	$ 288,415	$ 297,068	$ 305,980
Parks & Grounds Worker	2	$ -	$ 237,210	$ 244,326	$ 251,656	$ 259,206
Groundskeeper	4	$ 8,333	$ 412,000	$ 424,360	$ 437,091	$ 450,204
SUB-TOTAL	**10**	**$ 36,828**	**$ 1,355,555**	**$ 1,396,221**	**$ 1,438,108**	**$ 1,481,251**
Operations	**#**	**2024-2025**	**2025-2026**	**2026-2027**	**2027-2028**	**2028-2029**
Operations Fleet Vehicle Replacements	-	$ -	$ 237,500	$ 237,500	$ 237,500	$ 237,500
Operations Equipment Replacements	-	$ -	$ 175,000	$ 175,000	$ 175,000	$ 175,000
Fence Maintenance & Repairs	-	$ -	$ 75,000	$ 75,000	$ 75,000	$ 75,000
Park Plumbing Maintenance & Repairs	-	$ -	$ 68,500	$ 68,500	$ 68,500	$ 68,500
Vehicle & Equipment Maintenance	-	$ -	$ 47,500	$ 47,500	$ 47,500	$ 47,500
Operations Costs for Added Parks Operations Personnel	-	$ -	$ 42,780	$ 44,063	$ 45,385	$ 46,747
Landscaping Contractor	-	$ -	$ 42,174	$ 43,439	$ 44,742	$ 46,085
Citywide Mulch	-	$ -	$ 27,500	$ 27,500	$ 27,500	$ 27,500
Playground Chip Refill	-	$ -	$ 18,750	$ 37,500	$ 37,500	$ 37,500
SUB-TOTAL	**-**	**$ -**	**$ 734,704**	**$ 756,003**	**$ 758,628**	**$ 761,332**

One-time appropriations requested for the parks department include vehicles and start-up costs for the new positions, median landscape improvements from 7th to Harbor, and funds to hire a consultant to build out what a park ranger program would look like and how best to implement the program for success.

Table 16: Parks One-Time Costs

One-Time	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Median Landscapes 7th to Harbor	-	$ 368,500				
Park Ranger Consultant to Build Out Program	-	$ 75,000				
Startup Costs for Added Parks Maintenance Personnel	-	$ 667,000	$ -	$ -	$ -	$ -
SUB-TOTAL	**-**	**$ 1,110,500**	**$ -**	**$ -**	**$ -**	**$ -**

Park Ranger Program

In the February Council meeting when the Measure O spending plan was initially presented to Council, it included a proposal to implement a Park Ranger program to create a well-trained, knowledgeable, and community-focused team of park rangers who are equipped to enhance the stewardship and management of local parks and natural resources. The program was proposed to be designed to increase park safety, decrease park vandalism and enhance the overall protection local parks and natural resources, and to reduce the impact of park related calls to 911 and required police response for calls that a non-sworn park ranger could handle instead.

At the February meeting, Council provided feedback on the overall proposal for Measure O and ultimately supported delaying implementation of a Park Ranger program to allow for time to hire the new police officers and evaluate the impact before determining where to program the remaining revenues.

As a result, we have provided tables below which show what we believe costs may be for the program initially presented/proposed, if Council were to reconsider implementing this program in FY 2026/27.

Table 17: Park Ranger Potential Future Program Cost Considerations

PARKS & RECREATION	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029
TOTAL	**$ -**	**$ -**	**$ 2,687,543**	**$ 2,090,429**	**$ 2,153,142**

Personnel	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Park Ranger Manager	1	$ -	$ -	$ 240,987	$ 248,217	$ 255,663
Chief Park Ranger	2	$ -	$ -	$ 318,316	$ 327,865	$ 337,701
Park Ranger II	4	$ -	$ -	$ 515,872	$ 531,348	$ 547,289
Park Ranger I	4	$ -	$ -	$ 554,368	$ 570,999	$ 588,129
SUBTOTAL	**11**	**$ -**	**$ -**	**$ 1,629,543**	**$ 1,678,429**	**$ 1,728,782**

Operations	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Operations Costs for Park Ranger Program/Positions	-	$ -		$ 400,000	$ 412,000	$ 424,360
SUB-TOTAL	**-**	**$ -**	**$ -**	**$ 400,000**	**$ 412,000**	**$ 424,360**

One-Time	#	2024-2025	2025-2026	2026-2027	2027-2028	2028-2029
Startup Costs for Park Ranger Program/Positions	-		$ -	$ 658,000	$ -	$ -
SUB-TOTAL	**-**	**$ -**	**$ -**	**$ 658,000**	**$ -**	**$ -**

Table 18: Measure O 5-Year Spending Plan

MEASURE O IMPLEMENTATION: 5-YEAR BUDGET	1 2024-2025	2 2025-2026	3 2026-2027	4 2027-2028	5 2028-2029	NOTES
MEASURE O REVENUE	$ 5,100,688	$ 21,014,835	$ 21,645,280	$ 22,294,638	$ 22,963,477	3% annual escalator
ONE-TIME REVENUES (BASEBALL)	$ 231,000	$ 462,000	$ 462,000	$ 231,000	$ -	
MEASURE V LOAN PROCEEDS	$ 15,000,000	$ -	$ -	$ -	$ -	Loan to Measure O for one-time expenses w/payments beginning in 2026-2027
TOTAL REVENUES	**$ 20,331,688**	**$ 21,476,835**	**$ 22,107,280**	**$ 22,525,638**	**$ 22,963,477**	
ONGOING EXPENSES	$ 527,374	$ 9,806,603	$ 12,680,606	$ 14,306,647	$ 15,528,439	
ONE-TIME EXPENSES	$ 4,693,900	$ 1,471,470	$ -	$ -	$ -	Includes debt service for vehicle/equipment purchase financing
CIP EXPENSES	$ 12,171,813	$ 10,000,000	$ -	$ -	$ -	
COST ALLOCATION ESTIMATE	$ 500,000	$ 2,500,000	$ 3,000,000	$ 3,000,000	$ 3,000,000	
MEASURE V LOAN REPAYMENT	$ -	$ -	$ 1,850,000	$ 1,850,000	$ 1,850,000	Debt service for 10-year loan term
TOTAL EXPENSES	**$ 17,893,087**	**$ 23,778,073**	**$ 17,530,606**	**$ 19,156,647**	**$ 20,378,439**	
TOTAL SURPLUS/DEFICIT	**$ 2,438,601**	**$ (2,301,239)**	**$ 4,576,674**	**$ 3,368,991**	**$ 2,585,038**	Allocate any Measure O surplus to CIP road projects & reserves
CONTRIBUTION TO RESERVE	**$ -**	**$ -**	**$ 2,500,000**	**$ 844,196**	**$ 100,326**	
PRIOR YEAR CARRYOVER	$ -	$ 2,438,601	$ 137,362	$ 2,214,036	$ 4,738,831	
END OF YEAR BALANCE	**$ 2,438,601**	**$ 137,362**	**$ 2,214,036**	**$ 4,738,831**	**$ 7,223,544**	
RESERVE BALANCE	*$ -*	*$ -*	*$ 2,500,000*	*$ 3,344,196*	*$ 3,444,522*	
RESERVES % of REVENUES	*0%*	*0%*	*12%*	*15%*	*15%*	
ONGOING SURPLUS/DEFICIT	**$ 4,073,314**	**$ 8,708,231**	**$ 4,114,674**	**$ 3,137,991**	**$ 2,484,713**	Annual amount available for Park Ranger program, if desired. After FY 2035/36, this amount increases by $1.85 million.

The proposed spending plan, if approved by Council, would result in a $15 million loan from the Measure V fund to enable immediate implementation of $22.2 million in priority park, road, and public safety facility projects.

The spending plan proposes to fund a 15% reserve in FY 2026/27 to set aside funds to ensure fiscal sustainability in the case of economic downturn or other significant impact to sales tax revenues, which tend to respond quickly to economic changes.

At the end of the five-year period, the current proposal includes $23 million in ongoing anticipated revenues to fund $20.4 million in expenses, leaving a surplus of $2.6 million, which is sufficient to fund the Park Ranger program or additional staff in other priority areas in the future.

Additionally, the $1.85 million annual repayment to the Measure V fund will end after FY 2035/36, providing for additional ongoing revenues which may be appropriated for programmatic costs or utilized to fund capital projects, including road projects.

As a general policy consideration, staff proposes Council adopt a policy to utilize any annual surplus to fund road projects first, before other considerations are made.